

	<p align="center">Barnet Health and Wellbeing Board</p> <p align="center">28th September 2023</p>
<p align="right">Title</p>	<p>Better Care Fund Plan 2023-2025</p>
<p align="right">Date of meeting</p>	<p>28th September 2023</p>
<p align="right">Report of</p>	<p>Dawn Wakeling, Executive Director-Communities, Adult & Health</p>
<p align="right">Wards</p>	<p>All</p>
<p align="right">Status</p>	<p>Public</p>
<p align="right">Urgent</p>	<p>No</p>
<p align="right">Appendices</p>	<p>Appendix A – Barnet BCF Plan- Narrative Appendix B – Barnet BCF Plan- Submission</p>
<p align="right">Officer Contact Details</p>	<p>Muyi Adekoya, Head of Joint Commissioning – Older Adults and Integrated Care Muyi.adekoya@nhs.net</p> <p>Gauri Mohan- Consultant, Transformation Partners in Health and Care Gauri.mohan@nhs.net</p>
<p align="center">Summary</p>	
<p>The Better Care Fund (BCF), operating since 2014-15, is the current national policy approach for enabling health and social care integration; the overarching national aims include;</p> <ul style="list-style-type: none"> (i) to enable people to stay well, safe and independent at home for longer (ii) to provide people with the right care, at the right place, at the right time <p>The national guidance also includes a renewed focus on reducing inequalities through initiatives supported via the BCF. The policy stipulates that local plans are overseen by each Health and Wellbeing Board (HWB) across England.</p>	

Our local BCF plan has a total pooled budget of £47,238,548 for 2023-2024 and £52,205,077 for 2024-2025, covering schemes that support the core work programmes of for delivering placed based care, managing transfers of care, prevention, supporting discharge and system flow.

The Better Care Fund policy guidance and associated financial uplift for two years 2023-2024 and 2024-2025 was only released to local authorities on 5th April 2023. The HWB delegated the approval and submission of Barnet Better Care Fund plans to the Executive Director - Communities, Adults and Health in consultation with the Chair of the Health and Wellbeing Board on 01/03/2023. The BCF Plan 2023-2025 was submitted to NHS England (NHSE)in accordance with the BCF requirements on **30th June 2023**.

This report presents the 2023-2025 BCF Plan for endorsement by the Board.

Recommendations

- 1. That the Health and Wellbeing Board notes the contents of the Barnet BCF Plan 2023-2025**
- 2. That the Health and Wellbeing Board endorses the BCF Plan submitted to NHSE by the Local Authority on 30th June 2023**

1. Reasons for the Recommendations

One of the National Conditions for the BCF Submission is that it should be approved by the Health and Wellbeing Board. This report presents the BCF narrative plan 2023-2025 and associated finance and capacity documents, for endorsement by the Barnet Health and Wellbeing Board.

- 1.1 The BCF has been in place since 2014-15 and is a mechanism for joint health and social care planning, service commissioning and delivery of activity to patients'/residents. The BCF schemes provide residents with integrated health and social care services, resulting in an improved experience and better quality of life.
- 1.2 This report sets out the trajectories for the 5 metrics that the Integrated Care Board(ICB)/ LA will be measured against, together with a summary of the plan that support these measures, as well as presenting the BCF budget for sign-off
- 1.3 **PROGRESS TO DATE**
 - 1.3.1 Full details of the 2022-2023 achievements are set out in the supporting narrative. A summary is provided below.
 - 1.3.2 ICB and LA joined up working has been key to delivering system wide support and mobilising services following the pandemic. Key areas where the BCF is having an impact are:
 - Supporting and enabling more residents to stay at home for longer,
 - Putting in place services to reduce the pressure on carers,
 - Continuing to fund the additional support to hospital social work and discharge teams, which in turn enables better hospital flow for patients presenting in A&E who need to be admitted,
 - Enabling the development of systems and processes as part of place-based offer, including the development and support of neighbourhood models,
 - Providing greater access to preventative care to help reduce unnecessary admissions,
 - Supporting the reduction of health inequalities for the residents of Barnet.

1.3.3 The 2023-2025 plan reflects the local ambition to continue to support commissioned schemes.

1.4 Better Care Fund Guidance 2023-2025

1.4.1 The BCF guidance requests ICBs and LAs to make submissions broadly consisting of: (1) financial plans confirming levels of investment; (2) narrative plans confirming the borough approach to delivering the plan; and (3) setting trajectories and ambitions for the BCF metrics that will be monitored for remainder of year.

1.4.2 The diagram below summarises the key features of the BCF guidance, the timescales for submission, and process:

Timetable

BCF planning requirements published	5 April
Optional draft BCF planning submission (including intermediate care capacity and demand plan) submitted to BCM and copied to the BCF team (england.bettercarefundteam@nhs.net)	19 May
BCF planning submission (including intermediate care and short term care capacity and demand plan; and discharge spending plan) from local HWB areas (agreed by ICBs and local government). All submissions will need to be sent to the local BCM, and copied to england.bettercarefundteam@nhs.net	28 June
Scrutiny of BCF plans by regional assurers, assurance panel meetings and regional moderation	28 June – 28 July
Regionally moderated assurance outcomes sent to BCF team	28 July
Cross-regional calibration	3 August
Approval letters issued giving formal permission to spend (NHS minimum)	8 September
All section 75 agreements to be signed and in place	31 October

Quarterly monitoring is expected to commence from Q2

Process – submission requirements

Intermediate care capacity and demand planning

- should be used to ensure areas are improving their performance against BCF metrics
- Areas will need to jointly develop a single picture of intermediate care needs and resources (health and social care), funded by the BCF and other sources for the financial year 2023-24

Narrative planning

- A narrative template has been made available on the Better Care Exchange site, but areas can use their own formats.

Expenditure planning

- The planning template to be used to collect expenditure details
- Expenditure plans require projected activity (for certain schemes) alongside spend. To cover the two years

1.4.3 The key changes with this submission are:

- Inclusion of ASC discharge funding as part of the BCF plans
- Planning for a two-year horizon (2023-2025) as opposed to the previous one-year horizon;
- Addition of a new metric- emergency admissions for falls for those above 65.

1.5 Barnet's Better Care Fund 2023-2025

1.5.1 The metrics on which we will be measured along with an explanation of the ambitions is set out in the following slide:

Metrics

Areas will need to agree ambitions and plans for 2023-24 metrics (except delays to discharge)

- Older adults whose long-term care needs are met by admission to residential or nursing care per 100,000 population (admissions to residential care homes)
- Unplanned hospitalisation for chronic ambulatory care sensitive conditions (avoidable admissions to hospital)
- [Emergency Hospital Admissions due to falls in people over 65 \(agreed for 23/24 onwards\)](#)
- Improving the proportion of people discharged home, based on data on discharge to their usual place of residence (discharge to usual place of residence)
- Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into reablement/ rehabilitation services

Discharge performance metric to be set at local authority level from qtr 3 2023/24. System to work together (Apr – Sept 23) to ensure discharge ready data field is completed and reviewed.

1.5.2 The vision for this Better Care Fund period is to continue to invest in community-based services that will enable the local health and care system to deliver place-based services at the right time in the right place and support system flow.

1.5.3 As a continuation of the 2022-23 plan, the BCF Plan 2023-25 plan as shown in Appendix A is presented for review and support by the Health and Wellbeing Board.

1.5.4 CHANGES AND NEW DEVELOPMENTS

1.5.4.1 **Financial:** The funding allocations for the 2022-23 BCF are summarised below:

Running Balances	2023-24	2024-25
	Income	Income
DFG	£2,884,527	£2,884,527
Minimum NHS Contribution	£31,005,081	£32,759,969
iBCF	£9,621,518	£9,621,518
Local Authority Discharge Funding	£1,348,922	£2,239,210
ICB DischargeFunding	£2,378,500	£4,699,853
Total	£47,238,548	£52,205,077

1.5.4.2 In line with national guidance each HWB area receives the national minimum adult social care uplift (+5.66%).

1.5.4.3 **Delivery:** Our BCF narrative and financial template sets out our local approach for:

1.5.4.3.1 Setting out how collaborative commissioning of community services is supporting the system sustainability and enabling a focus on inequalities

- 1.5.4.3.2 Providing details of planned spend on avoidable admissions activity.
- 1.5.4.3.3 How joint health and social care activity will contribute to the improvements agreed against BCF national metrics.
- 1.5.4.4 ASC Discharge Funding- While the 23-23 plan includes specifics of the ASC discharge, details of schemes for the ICB Discharge Funding for 24/25 will be completed at a later date (applicable across NCL boroughs).** This is an ICB approach which was developed through engagement with the regional Better Care Fund Manager
- 1.5.4.5 BCF Metrics:** We have worked with local stakeholders to develop a plan for the new BCF metrics.
- 1.5.4.5.1** The targets have been triangulated by the ICB performance team in conjunction with senior representatives from both the local acute and community trusts.
- 1.5.4.5.2** A summary of the metrics is set out below (full details are available in the template).
- 1.5.4.5.3 Unplanned hospitalisations for chronic ambulatory care sensitive conditions**
- 2022-23 actual:123.6 (quarterly average, per 1000k pop)
 - 2023-2024 ambition: 122.25 (quarterly average, per 100k pop)
- 1.5.4.5.4 Emergency hospital admissions due to falls in people aged 65 and over**
- 2022-2023 actual: 2,350 (estimate indicator value)
- 2023-2024 ambition: 2,200 (indicator value)
- 1.5.4.5.5 Improving the proportion of people discharged to their usual place of residence**
- 2022-2023 actual:92.4%
 - 2023-24 ambition: 92.4% (based on quarterly average)
- 1.5.4.5.6 Long term support needs of older people (65 and older) met by admission to residential and nursing care homes per 100,000**
- 2022-2023 actual: 216
 - 2023-2024 ambition: 216
- 1.5.4.5.7 Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into reablement/rehabilitation services**
- 2020-2023 actual: 98.7%
 - 2023-2024 ambition: 98.7%

2 Alternative Options Considered and Not Recommended

2.1 Not applicable

3 Post Decision Implementation

3.1 All service areas listed in Background Paper 9.1 were required to submit a BCF Plan as per the BCF policy

3.2 The Barnet HWB will continue to oversee the performance of BCF schemes.

4 Corporate Priorities, Performance and Other Considerations

4.1 Corporate Plan

4.1.1 The BCF plan aligns with the overarching aims of the Barnet Joint Health and Wellbeing Strategy 2021 to 2025 and the Council's Corporate Plan for 2023-2026 which outlined the following vision for *Caring for People*

- work closely with organisations at a local level to fight poverty and tackle inequalities which affect everything from health to education and work opportunities; ensuring no one is held back, whatever their background
- create a more family friendly borough, giving our children and young people the best possible start in life, with excellent education and support to grow.
- enable all residents – particularly our older and disabled communities – to live well so they can lead fit, healthy and happy lives, feeling safe in their own homes and as part of a supportive community.

4.2 Corporate Performance / Outcome Measures

4.2.1 Additional metrics are outlined in Section 1.5.4.5

4.3 Sustainability

4.3.1 There are no direct environmental implications from noting the recommendations.

4.4 Corporate Parenting

4.4.1 In line with Children and Social Work Act 2017, the council has a duty to consider Corporate Parenting Principles in decision-making across the council.

4.4.2 There are no implications for Corporate Parenting in relation to this report.

4.5 Risk Management

4.5.1 Risk management is an integral part of the BCF plan and there is an embedded risk management plan within the Section 75 pooled budget agreement.

4.5.2 As part of managing the resilience across the system, partners have considered the overall pressures within the BCF spending plan, the level of investment needed to meet the BCF metrics and national conditions.

4.6 Insight

4.6.1 Our Better Care Fund (BCF) Plan for 2023-2025 is informed by the:

- Barnet Joint Strategic Needs Assessment (JSNA)
- Contract management performance data and any service reviews/evaluations as appropriate
- The ongoing review of our s75 agreements
- The NHS Long Term Plan
- Health and social care integration: joining up care for people, places and populations

4.7 Social Value

4.7.1 The Public Services (Social Value) Act 2013 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits. Before commencing a procurement process, commissioners should think about whether the services they are going to buy, or the way they are going to buy them, could secure these benefits for their area or stakeholders.

4.7.2 Social Value will be considered during any procurement and review of activity detailed in the BCF plan for 2023-2025. Our plans clearly recognise the importance of addressing wider factors such as education, employment, income and welfare. These wider factors can both impact on and be

impacted by the health and wellbeing of an individual or population, and need to be considered in order to make sustainable improvements to health and wellbeing.

5 Resource Implications (Finance and Value for Money, Procurement, Staffing, IT and Property)

5.1 A breakdown of the proposed spend is set out in the main BCF plan for 2023-2025, summary below.

	Expenditure 23/24 (£)	Expenditure 24/25 (£)
Assistive Technologies and Equipment	£2,738,608	£2,958,321
Bed based intermediate Care Services (Reablement, rehabilitation, wider short-term services supporting recovery)	£1,491,255	£1,491,255
Care Act Implementation Related Duties	£2,660,711	£2,811,308
Carers Services	£393,659	£415,940
Community Based Schemes	£4,360,741	£4,604,526
DFG Related Schemes	£2,884,527	£2,884,527
Enablers for Integration	£999,893	£1,056,487
High Impact Change Model for Managing Transfer of Care	£17,523,828	£23,161,385
Home Care or Domiciliary Care	£4,029,146	£3,688,146
Home-based intermediate care services	£1,825,030	£1,760,064
Integrated Care Planning and Navigation	£447,153	£472,461
Personalised Budgeting and Commissioning	£501,731	£530,129
Personalised Care at Home	£1,526,485	£1,612,884
Prevention / Early Intervention	£770,676	£810,039
Residential Placements	£5,085,106	£3,947,606
Grand Total	£47,238,548	£52,205,077

6 Legal Implications and Constitution References

6.1 The BCF is allocated to Local Areas and placed into pooled budgets under joint governance arrangements detailed in s75 Agreements for Integrated Care between ICB and Councils (Section 75 of the NHS Act 2006, provides for ICB and local authorities to pool budgets).

6.2 Under the Council's constitution, Part 2B of the Terms of Reference & Delegation of Duties to Committees and Sub-Committees, the Health and Wellbeing Board has the following responsibility

within its Terms of Reference:

6.3 (4); 'To work together to ensure the best fit between available resources to meet the health and social care needs of the population of Barnet, by both improving services for health and social care and helping people to move as close as possible to a state of complete physical, mental and social well-being. Specific resources to be overseen include money for social care being allocated through the NHS; dedicated public health budgets; the Better Care Fund and Section 75 partnership agreements between the NHS and the Council.

(8); Specific responsibilities for:

Overseeing public health and promoting prevention agenda across the partnership

Developing further health and social care integration.

7 Consultation

7.1 The content of our BCF plan has been discussed with providers as an integral part of our strategic planning processes. The starting point for all discussions has been our jointly agreed Joint Strategic Needs Assessment (JSNA) and the priorities and plans agreed by the HWB.

7.2 BCF Category leads and strategic partners have been invited to contribute to the narrative based on their area of expertise and knowledge of local activity current or planned. Other key stakeholders including Director of Operations, Barnet Hospital, The Royal Free and Director of Operations, CLCH have given approval on the plan content and provided additional information on current work in progress to support delivery of the BCF objectives.

8 Equalities and Diversity

8.1 The 2010 Equality Act outlines the provisions of the Public Sector Equalities Duty which requires Public Bodies **to have due regard** to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- advance equality of opportunity between people from different groups
- foster good relations between people from different groups.

Our BCF schemes for 2023-2025 will be accompanied by an Equalities Impact Assessment where appropriate and necessary

9 Background Papers

9.1 List of Better Care Fund Areas

<https://www.england.nhs.uk/ourwork/part-rel/transformation-fund/better-care-fund/regional-contacts/>

9.2 2023-2025 Better Care Fund Policy Framework

<https://www.gov.uk/government/publications/better-care-fund-policy-framework-2023-to-2025>

9.3 2023-2025 Better Care Fund Planning Requirements

<https://www.england.nhs.uk/publication/better-care-fund-planning-requirements-2023-25/>

9.4 Better Care Fund Plan for 2022-2023

<https://barnet.moderngov.co.uk/documents/s74405/Barnet%20BCF%20Narrative%20Plan%202022-23.pdf>

9.5 Delegation of BCF submission to chair: Publication date: 01/03/2023. [Health and Wellbeing Board report \(moderngov.co.uk\)](#)